

TELFORD & WREKIN COUNCIL HEALTH & WELLBEING BOARD

10th DECEMBER 2014

COMMUNITY SAFETY PARTNERSHIP UPDATE

REPORT OF: HELEN ONIONS: CONSULTANT IN PUBLIC HEALTH, PAUL FENN: COHESION LOCALITY MANAGER, LYN STEPANIAN: DAAT COORDINATOR

COMMUNITY SAFETY PARTNERSHIP BOARD CHAIR – NAV MALIK

PART A) – SUMMARY REPORT

1. SUMMARY OF MAIN PROPOSALS

This report provides an update on the reducing the misuse of alcohol and drugs priority and gives the wider context and governance through the Community Safety Partnership.

2. RECOMMENDATIONS

The Health & Wellbeing Board is requested to acknowledge the progress made towards reducing the misuse of drugs and alcohol priority since April 2014 across the Community Safety Partnership (CSP), specifically the:

- collaboration with stakeholders at the Moving Forward workshop and the Celebrating Success Recovery Event
- development of governance arrangements and the performance and outcomes framework reporting
- work undertaken with the Scrutiny Committee
- prevention and awareness raising work in schools and with the general public
- Community Safety Partnership (CSP) under its statutory responsibilities is required to develop a Partnership Strategic Plan which outlines the actions to be taken by partners on collectively working together to reduce crime and disorder and anti-social behaviour (ASB) across Telford & Wrekin.
- Continued financial support from the Police and Crime Commissioner

3. IMPACT OF ACTION

- Drug and alcohol misuse and addiction in our communities impacts directly on health and more broadly on wellbeing in our communities through crime, antisocial behaviour and homelessness.
- Liver disease is one of the only causes of death which is increasing both nationally and in Telford & Wrekin. Our rates of early death under 75 years from liver disease are worse than the national average, which contributes to reduced life expectancy in both men and women.
- The vision, aims and objectives set out in the drugs and alcohol strategy forms

the comprehensive plan to reduce the harm caused by substance misuse in Telford and Wrekin, as part of our Health and Wellbeing Strategy.

- Ongoing use of intelligence from both Street Pastors and Links data sets that supports the delivery of targeted support in the night time economy.

4. SUMMARY IMPACT ASSESSMENT

COMMUNITY IMPACT	Do these proposals contribute to specific Co-operative Council priorities?	
	Yes	<ul style="list-style-type: none"> • Improve the health and wellbeing of our communities and address health inequalities • Ensure that neighbourhoods are safe, clean and well maintained • Protect and support our vulnerable children and adults • Put our children and young people first
	Will the proposals impact on specific groups of people?	
	Yes	<ul style="list-style-type: none"> • The drug and alcohol strategy aims to reduce the risk and demand and restrict the supply of alcohol and drugs across the Borough. There are also objectives aimed at improving treatment, building recovery and reducing harm amongst specific groups of people i.e. those with addiction and dependency problems and also the hidden harm substance misuse causes in families. • The Community Safety Strategy aims to further support by supporting key vulnerable groups such as domestic abuse victims and those at risk of being homeless.
TARGET COMPLETION/DELIVERY DATE	<ul style="list-style-type: none"> • The Drug and Alcohol Action Team (DAAT) Board monitors the implementation and the impact of the strategy, reporting to the Community Safety Partnership on a quarterly basis. • Contracts will be awarded for those services which need to be competitively tendered so that new contracts are in place by July 2015 	
FINANCIAL/VALUE FOR MONEY IMPACT	Yes	The Council's budget available in 2014/15 to support the drug and alcohol strategy is

		<p>£2.710m. This accounts for 25% of the Public Health grant. Whilst savings of £277k have been reflected in this figure for 2014/15 this has been offset by a number of pressures which have arisen due to poor information available at transfer from the PCT. The net saving in this area for 2014/15 is £95k. Savings of a further £200k from the substance misuse budget form part of proposals to be considered for 2015/16.</p> <p>The overall budget for Community Safety in T&W for 2014 /2015 is £0.568m, which includes funding from the Police & Crime Commissioner (PCC) funding of £0.241m. A bid for funding is currently submitted annually to the PCC, based on agreed priorities from the Community Safety Partnership.</p> <p>This funding is used to fund projects such as the Drug Intervention Project, IDVA service, White ribbon campaign, Taxi Marshalling, Neighbourhood Delivery groups, Crucial crew, Street Pastors, Telford Aftercare Team & Crime Prevention Fund (GS 27/11/14).</p>
LEGAL ISSUES	Yes	<p>The strategy referred to in this report contributes towards the Council meeting its duties to the improvement of public health as set out at section 2B of the National Health Service Act 2006 (as amended).</p> <p>However, when the strategy is implemented it also needs to be compliant with the relevant statutory provisions and regulations. For example:</p> <p>The Statement of Licensing Policy is subject to the provisions, regulations and guidance from the Licensing Act 2003.</p> <p>The Misuse of Drugs Act 1971 (as amended) is the main legislation used to control and classify drugs that are 'dangerous or otherwise harmful' when misused.</p> <p>The Misuse of Drugs Regulations 2001 (as amended) allow for the lawful possession and supply of controlled (illegal) drugs for legitimate purposes.</p>

LEGAL ISSUES (cont.)	Yes	<p>The Public Health Outcomes Framework 2013-16 was published under section 73B(1) of the NHS Act 2006 (inserted by section 31 of the Health and Social Care Act 2012) as a document that local authorities must have regard to in the exercise of the public health functions for which they became responsible on 1 April 2013 under the 2012 Act.</p> <p>Paragraph 1.2.2 of this report refers to the ongoing scrutiny review. It should be noted that Scrutiny recommendations can be made to the Council's Cabinet and that the Health and Wellbeing Board should be kept aware of any such recommendations and actions required by Cabinet as a result.</p> <p>Statutory requirements in relation to crime and disorder are set out in the main body of this report.</p>
OTHER IMPACTS, RISKS & OPPORTUNITIES	Yes	<ul style="list-style-type: none"> • Partnership working at a strategic and operational level within the CSP and with the Police and Crime Commissioner enhances and supports the delivery of Drug and Alcohol strategy. • Not having a CSP Plan could mean we are not meeting our statutory requirements and could impact on allocation of funding from the Police & Crime Commissioner thus impacting on the delivery of our four priorities.
IMPACT ON SPECIFIC WARDS	No	<p>However, drug and alcohol misuse are most prevalent in our most deprived communities which mirrors the high areas of demand in relation to Anti social Behaviour and crime.</p>

PART B) – ADDITIONAL INFORMATION

1. INFORMATION

1.1. Community Safety Partnership Overview and Priorities

1.1.1. Background

Telford and Wrekin Community Safety Partnership has been in situ prior to the legal requirement from the Crime and Disorder Act 1998 to establish a Community Safety Partnership (CSP) (Annex 1) Section 17 of this Act places a duty on the responsible authorities, Police, Fire and Rescue, Probation, Health and Local Authority to; work together to prevent crime and disorder, prevent the misuse of drugs, alcohol and other substances and prevent re-offending in this area.

The following are specific requirements imposed upon the CSP:

- Set up a strategic group to direct the work of the partnership. The current chair of the CSP board is Chief Sup Nav Malik.
- Regularly engage and consult with the community about their concerns and taking appropriate actions.
- Set up protocols and systems for sharing information
- Analyse a wide range of data, including recorded crime levels and patterns, in order to identify priorities in an annual strategic assessment
- Set out a partnership plan and monitor progress
- Produce a strategy to reduce reoffending
- Commission domestic violence homicide reviews

The CSP delivery framework is established under statute through the Crime & Disorder Act 1998 (as amended) (section 6 of the Act). The Partnership also has due regard for the Police and Crime Commissioner role as set out in the Police Reform and Social Responsibility Act 2011 (co-operative working duty, section 10 of the Act).

1.1.2. CSP Priorities and Governance

The priorities have also been referenced against the Police and Crime Commissioners (PCC) priorities to ensure that our local approach links into the West Mercia Police and Crime plan.

The CSP has the responsibility to ensure that all of the statutory partners are working together to put in place measures to reduce crime and ASB to include substance misuse and re-offending. CSPs are also required to take appropriate action to prevent violent extremism and influence social and economic change as a way of preventing, tackling and reducing crime and disorder.

The Partnership Plan identifies the CSPs four overarching priorities which are;

1. Overall crime is reduced in the Borough
2. Anti-social behaviour is reduced – to include environmental crime
3. Greater Community Cohesion in the Borough
4. To reduce the fear of crime – keeping residents safer in Telford & Wrekin

Each priority is supported by an operational action plan to ensure that we have a framework in place to support and deliver on each priority. The Partnership Plan is flexible and adaptable to change to meet and reflect local need and will be reviewed annually. The overall responsibility for the Partnership Plan sits with the Community Safety Partnership Board; the Community Safety Team oversees the delivery of the priorities and the action plans, working with partners and the operational delivery groups across the Partnership. The CSP Board receives regular updates regarding the Plan and Performance and is monitored via the board and where necessary the Board will hold lead officers to account.

1.2. Reducing Drugs and Alcohol Misuse Priority: Key achievements and progress

1.2.1. Governance and Reporting

- The DAAT Board has met and reported progress into the Community Safety Partnership twice since April 2014.
- The drug and alcohol performance and outcomes framework has now been populated and will be updated on a quarterly basis to track progress towards delivery of the strategy.
- A clinical governance group has been established to assure clinical quality in treatment services. It is proposed that this group will report to the DAAT and will provide wider assurance on the implementation across the entire strategy. Key areas of clinical governance work which have progressed are:
 - Scoping of a drug related deaths process, to ensure lessons are clearly learned and used to prevent future deaths
 - Development of the Naloxone policy, which is used to reverse the effects of opiate overdose and can save lives
 - Establishing the Hepatitis C testing and referral pathways for use in general practice and substance misuse services.

1.2.2. Scrutiny Committee Review

- Members of the DAAT Board and provider leads were invited to discuss the implementation of the drug and alcohol strategy with the

Scrutiny Committee at a series of meetings during the past six months. The Committee also visited the DARS service and Telford After Care Team (TACT).

- The feedback from the Committee was very positive on both the strategy and following the service visits. The key areas of focus and challenge for the Committee included:
 - concern regarding services for people with a dual diagnosis – addiction problems and mental health issues
 - changes in the detoxification services and the importance of pre and post aftercare and support following detoxes
 - continuing to ensure that service user involvement shapes future developments
 - importance of wider support for people in recovery, particularly for housing issues.
- A final scrutiny meeting is expected to take place before the end of January 2015 and a report on the Committee's findings and recommendations will be formally discussed at the next DAAT meeting.

1.2.3. Commissioning Update

- Contract extensions have been issued for the clinical service which supports the Council's Drug and Alcohol Recovery Service (DARS), the services provided by IMPACT and NACRO. These services will be extended under the current contract arrangements until the end of June 2015.
- The procurement process is currently being planned for the services which need to be competitively tendered, in line with the Council's agreed commissioning intentions. New contracts will be in place for these services by July 2015.
- A competitive tender process has been undertaken to approve a set of providers to deliver inpatient detoxification services, new contracts have been in place since October 2014.

1.2.4. Key highlights: Reducing Risk and Demand

- Crucial Crew, the multi agency partnership event aimed at Year 6 children (10/11yrs) was held over a 13 day period (30 June – 15 July). The event is designed to provide children with life skills and knowledge, that will in the future help to keep themselves and others safe. This year approximately 1,723 students attended and one of the eleven sessions delivered was Alcohol Awareness, facilitated by Cohesion Services. Feedback from teachers and young people was

extremely positive and many children were shocked to understand the health dangers and the affect on the senses which alcohol can have.

- Following on from the success of Crucial Crew 2013, a pilot event for Year 9 students, took place at Lakeside and Madeley Academies. A total of 350 students took part receiving keep safe messages highlighting issues such as: misuse of alcohol, positive relationships, domestic abuse within teen relationships and consequences of behaviour and crime. Feedback from the young people participating was extremely positive and the project will roll out to five secondary schools next year.
- At T live in August 2014 an information and awareness raising stand was facilitated by the partnership providing information on legal highs cannabis and alcohol for young people.
- Alcohol Awareness Week 2014 was promoted extensively by CSP colleagues during 17th – 23rd November, including through:
 - A Shropshire Radio interview with TACT on 14th November
 - Awareness stands in Telford Town Centre on 15th November and at Southwater 1 on 17th – 21st November, providing information on the facts and figures of alcohol misuse and details of local treatment and recovery services.
 - Social media campaign, with information on the Council's intranet, messages on facebook and twitter and Alcohol Myths and Facts Quiz plus press releases. 500 Alcohol myths and facts quizzes were completed throughout the week and with a social media reach 2,136 hits.

1.2.5. Key highlights: Building Recovery and Reducing Harm

- The Moving Forward Workshop was held on 19th June to discuss stakeholder views on reshaping our treatment and recovery system. The event was well supported by 82 attendees, including several service users who shared their recovery experiences. Practitioners working in the treatment services reported that the event was a real opportunity to feed in views and network across the system.
- Staffing challenges within the clinical team which provides nursing and medical support to the DARS service have been overcome with the recruitment of new staff in Shropshire Community Health Services Trust.
- Our first Celebrating Recovery Event was hosted by TACT on the 24th September 2014. The event, which was held at The Place Theatre as part of national recovery month, was opened by the Deputy Mayor. Over 100 participants enjoyed the full day programme, hearing a series of moving stories of personal recovery journeys from local TACT volunteers. There was an awards

ceremony to celebrate individual's recovery achievements. The feedback from participants was extremely good with the vast majority reporting that the event: provided excellent networking opportunities, and increased knowledge and understanding of the recovery agenda. There was clear acknowledgement of the importance of celebration of local success and commitment was given to hold the event regularly each year.

- A Recovery Bond has been established within Cohesion Services to assist people actively involved in their recovery journey in sourcing and funding suitable accommodation. The bond assists deposits and fees for properties and provides support to source and support tenancies. Currently seven clients are involved in this intervention.

2. IMPACT ASSESSMENT – ADDITIONAL INFORMATION

None.

3. PREVIOUS MINUTES

Telford and Wrekin Drug and Alcohol Strategy 2014/15 – 2016/17, 12th March 2014

4. BACKGROUND PAPERS

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