

TELFORD & WREKIN COUNCIL HEALTH & WELLBEING BOARD

8 MARCH 2017

PRIORITY WORKSTREAM: TOXIC TRIO SCOPE

**REPORT OF: LIZ NOAKES, ASSISTANT DIRECTOR, HEALTH AND WELLBEING AND
STATUTORY DIRECTOR OF PUBLIC HEALTH**

LEAD CABINET MEMBER – CLLR RICHARD OVERTON

PART A) – SUMMARY REPORT

1. SUMMARY OF MAIN PROPOSALS

- 1.1. The “toxic trio” is domestic abuse, substance misuse (alcohol and/or drugs) and poor mental health. These three areas are viewed as indicators of increased risk of harm to children and young people.
- 1.2. There is already strong collaborative work underway amongst HWB partners on individual strategies plans for these three areas. The specific aim of this priority work stream is to strengthen our partnership approach to addressing the toxic trio in a more integrated and joined up way to reduce the risk, and improve outcomes, for those families who are most vulnerable.

2. RECOMMENDATIONS

That the Board notes the:

- a) scope of the Toxic Trio priority work stream outlined in Section B) 1.5; and
- b) governance and reporting arrangements proposed in Section B) 1.7 and 1.9

3. IMPACT OF ACTION - (How it is intended that action will make a difference)

By aligning the actions within the three aspects of the toxic trio this will enable a strengthened approach to reducing the risk of the Borough’s most vulnerable families.

The joining up process will ensure that actions and interventions are systematic, and comprehensive, across the partnership and organisations in the Borough. A key aspect of this join up will be monitoring the impact this alignment has.

The final outcome will be a common narrative for the community and professionals about what the local offer around the toxic trio is.

4. SUMMARY IMPACT ASSESSMENT

COMMUNITY IMPACT	Do these proposals contribute to a specific HWB Priority	
	Yes	<p>Connecting work on the so called “toxic trio” has been agreed as a priority work stream given the cross cutting context for all three priorities:</p> <ul style="list-style-type: none"> • Encouraging Healthier Lifestyles • Improve Mental Wellbeing and Mental Health • Strengthen our communities and community-based support
	Do these proposals contribute to specific Co-Operative Council priority objective(s)?	
	Yes	<ul style="list-style-type: none"> • put our children and young people first • improve local people’s prospects through education and skills training • protect and support our vulnerable children and adults • improve the health and wellbeing of our communities and address health inequalities
	Will the proposals impact on specific groups of people?	
Yes	The toxic trio work stream will impact on the most vulnerable children and adults in the borough.	
TARGET COMPLETION/DELIVERY DATE	<ul style="list-style-type: none"> • Initial scope reported to HWB in March 2017 • Work programme developed by June 2017 • Annual update on progress to HWB in March 2018. 	
FINANCIAL/VALUE FOR MONEY IMPACT	Yes	<p>The Council holds a budget in support of Substance Misuse services which is funded from Public Health Grant. In 2016/17 this budget is £2.528m. As part of the Council’s 2017/18 Budget Strategy, savings of £0.070m have been identified.</p> <p>The Public Health grant allocation to the Council has been reduced by around 10% over the last 3 years and further reductions and changes in this grant and other Council funding is expected in future years.</p> <p>Further savings in 2018/19 and 2019/20, which have yet to be agreed, could impact on the funding for this work stream.</p>

		<p>It is anticipated any work associated with the recommendations in this report will be met from within existing resources but this will be kept under review as part of the programmed monitoring process.</p> <p>The focus for this work stream will be the connections between actions in the various plans to ensure systematic and comprehensive collaborative action and this approach should promote a more effective and efficient use of the resources available in order to deliver the desired outcomes.</p> <p style="text-align: right;"><i>TS 27.02.2017</i></p>
<p>LEGAL ISSUES</p>	<p>Yes/No</p>	<p>Under Section 195 Health and Social Care Act 2012 the Health and Wellbeing Board must, for the purpose of advancing the health and wellbeing of the people in its area, encourage persons who arrange for the provision of any health or social care services in that area to work in an integrated manner.</p> <p>Section 2B of the National Health Service Act 2006 requires each local authority to take such steps as it considers appropriate for improving the health of the people in its area.</p> <p>The Public Health Outcomes Framework Indicators were last updated on 7th February 2017. Domestic abuse, substance abuse and mental health are included in a range of the listed indicators.</p> <p>In respect of the governance arrangements:</p> <ul style="list-style-type: none"> • The Care Act 2014 Section 43 requires each local authority to establish a Safeguarding Adults Board (“SAB”) for its area. The objective is to help and protect adults in its area in cases as described in Section 42. • The SAB must seek to achieve its objective by coordinating and ensuring the effectiveness of its member’s activities and may do anything which appears to it to be

		<p>necessary, or desirable, for the purpose of achieving its objective.</p> <p>The Children Act 2004 at Sections 13-16 sets out the statutory responsibilities of local authorities to establish Local Safeguarding Children Boards, the required membership and funding arrangements. The objective is to co-ordinate what is done by each person or body represented on the Board for the purposes of safeguarding and promoting the welfare of children in the area of the authority by which it is established; and to ensure the effectiveness of what is done by each such person or body for those purposes.</p> <p>The outcomes of the workstream are likely to inform the Joint Strategic Needs Assessment in due course.</p> <p style="text-align: right;">KF 24.02.2017</p>
EQUALITY & DIVERSITY	No	N/A
IMPACT ON SPECIFIC WARDS	No	However, the prevalence and impact of the complex trio of substance misuse problems, mental health issues and domestic abuse are greater in our most disadvantaged communities.
PATIENTS & PUBLIC ENGAGEMENT	Yes	There is extensive public, patient and service user engagement work undertaken on an on-going basis for both the drug and alcohol and mental health strategies for Telford & Wrekin Further specific engagement work will be carried out to support the work stream development.
OTHER IMPACTS, RISKS & OPPORTUNITIES	Yes	This links to work across the Safeguarding Children and Adults Boards as well as the Community Safety Partnership.

PART B) – ADDITIONAL INFORMATION

1. INFORMATION

Introduction

- 1.1. The “toxic trio” is domestic abuse, substance misuse (alcohol and/or drugs) and poor mental health. These three areas are viewed as indicators of increased risk of harm to children and young people.
- 1.2. There is evidence of the overlap of these parental risk factors with cases of child death, serious injury and generally poorer outcomes for children across all ages. In Ofsted’s [Learning from Serious Case Review report](#) (2010) it is noted that the most common issues relating to children’s families were domestic violence, mental ill-health and drug and alcohol misuse. This was reiterated in the Department for Education’s [Triennial analysis of serious case reviews 2011 to 2014](#) (published in May 2016).
- 1.3. The ‘Toxic Trio’ is a common presenting issue for the most vulnerable and complex residents of all ages in our communities. This complexity means that these residents are also the ones that place the greatest demands on our services.
- 1.4. There is already strong collaborative work in action amongst HWB partners on plans for substance misuse, mental health and domestic abuse. The specific aim of this priority work stream is to strengthen that partnership approach to addressing the toxic trio in a more integrated way, joining up and connecting actions across the partnership to reduce the risk and improve outcomes for those who are most vulnerable.

Toxic Trio Work Stream Scope

- 1.5. It is proposed that the scope of the toxic trio work programme will include the following elements:
 - 1.5.1. Understanding our local context, including:
 - better use of data and intelligence (including strengthening families intelligence) and
 - gaining insights from people affected and professionals through an engagement workshop.
 - 1.5.2. Reviewing the current domestic abuse safeguarding pathways to ensure that they are fit for purpose, evidence based and meet the needs of the Borough.
 - 1.5.3. Reviewing the current targeted support services available and ensuring they are sustainable and meet the needs as outlined in 1.5.2, including:
 - strengthening contractual requirements for commissioned services were required,
 - developing a sustainability plan for the Changing Futures Project; and
 - scoping the local implementation of a Family Drug & Alcohol Court Process.
 - 1.5.4. Establishing shared actions across the relevant strategies and partnerships (e.g. Community Safety Partnership), ensuring that appropriate linkages are made.
 - 1.5.5. Raising awareness, training and education of professionals;
 - 1.5.6. Evaluation and monitoring of progress.

1.6. As the broader content of the strategies and action plans for mental health, drugs and alcohol and domestic abuse are reported elsewhere these plans will not be considered within this scope in their entirety. Rather the focus for this work stream will be the connections between actions in the various plans to ensure systematic and comprehensive collaborative action.

Oversight and governance

1.7. The Telford & Wrekin Safeguarding Children and Adults Boards are in the process of scoping this piece of work through a task and finish group of relevant officers. It is proposed that the two safeguarding boards, through joint working, will continue to lead on this work. This work will provide the basis from which to build on as outlined in the work stream's scope (Section 1.5).

1.8. 'Toxic Trio' impacts on all agencies work within the borough and through the programme of work a variety of organisations and teams (statutory and voluntary) will be involved, for example Social Care, Early Help and Support, West Mercia Police, Healthwatch, Women's Aid, Youth Offending Service and NHS trusts.

1.9. The ongoing monitoring of the progress will be through the already existing governance structures of the Safeguarding Children and Adults Boards. However, the overall progress of this work stream will be reported regularly to the Health and Wellbeing Board.

2. IMPACT ASSESSMENT – ADDITIONAL INFORMATION

Nothing further to add at this time.

3. PREVIOUS MINUTES

- Health & Wellbeing Board 6th December 2016: Proposed Priority Work Streams report

4. BACKGROUND PAPERS

None.

Report prepared by:

Helen Onions, Consultant in Public Health (07891 142483)
Sarah Constable, Partnership Manager (01952 380599)