

TELFORD & WREKIN COUNCIL HEALTH & WELLBEING BOARD

DATE: 06 JUNE 2018

TOXIC TRIO PRIORITY WORKSTREAM UPDATE

REPORT OF: CLIVE JONES, DIRECTOR, CHILDREN AND ADULT SERVICES

LEAD CABINET MEMBER – CLLR PAUL WATLING

PART A) – SUMMARY REPORT

1. SUMMARY OF MAIN PROPOSALS

- 1.1. The “toxic trio” describes the combination of risks caused by domestic abuse, substance misuse (alcohol and/or drugs) and poor mental health. These three factors frequently causes a perpetual cycle of behaviours which increases the risk of harm to children and young people and in families.
- 1.2. The purpose of this report is to provide an update on the work that has been undertaken in the last 6 months (following on from the update to the Health and Wellbeing Board in December 2017) and outline the next steps for the work stream.

2. RECOMMENDATIONS

That the Board:

- a) Notes the work of the Toxic Trio priority work stream outlined in Part B),
- b) Highlights any further areas of partnership working to be considered,
- c) Agrees to receive the Domestic Abuse Strategy 2018-2020 and associated action plan in September.

3. IMPACT OF ACTION - (How it is intended that action will make a difference)

Aligning individual strategies to address the three factors that make up the toxic trio will enable a strengthened approach to reducing the risk for the Borough’s most vulnerable families.

The joining up process will ensure that actions and interventions are systematic, and comprehensive, across the partnership and organisations throughout the Borough.

4. SUMMARY IMPACT ASSESSMENT

COMMUNITY IMPACT	Do these proposals contribute to a specific HWB Priority	
	Yes	<ul style="list-style-type: none"> • Encouraging Healthier Lifestyles • Improve Mental Wellbeing and Mental Health • Strengthen our communities and community-based support
	Do these proposals contribute to specific Co-Operative Council priority objective(s)?	
	Yes	<ul style="list-style-type: none"> • put our children and young people first • improve local people's prospects through education and skills training • protect and support our vulnerable children and adults • improve the health and wellbeing of our communities and address health inequalities
	Will the proposals impact on specific groups of people?	
Yes	The toxic trio work stream will impact on the most vulnerable children and adults in the borough.	
TARGET COMPLETION/DELIVERY DATE	<ul style="list-style-type: none"> • Further update on progress to HWB in June 2018. 	
FINANCIAL/VALUE FOR MONEY IMPACT	Yes	<p>The Council holds a specific budget in support of Substance Misuse services which is funded from Public Health Grant. In 2018/19 this budget is £2.285m including £0.2m one off funding.</p> <p>Further reductions and changes to Public Health Grant allocations, and other Council funding is expected in future years. Public Health England have already advised a further reduction to Public Health Grant of £0.3m in 2019/20.</p> <p>The Council will need to find further savings of between £20m and £25m over the next two years, 2019/20 and 2020/21, and this may impact on the funding for this work stream.</p> <p>It is anticipated any work associated with the recommendations in this report will be met from within existing resources but this will be</p>

		<p>kept under review as part of the programmed monitoring process.</p> <p style="text-align: right;"><i>ER 22.05.2018</i></p>
<p>LEGAL ISSUES</p>	<p>Yes/No</p>	<p>Under Section 195 Health and Social Care Act 2012 the Health and Wellbeing Board must, for the purpose of advancing the health and wellbeing of the people in its area, encourage persons who arrange for the provision of any health or social care services in that area to work in an integrated manner.</p> <p>Section 2B of the National Health Service Act 2006 requires each local authority to take such steps as it considers appropriate for improving the health of the people in its area.</p> <p>The Public Health Outcomes Framework Indicators were last updated on 1st May 2018. Domestic abuse, substance abuse and mental health are included in a range of the listed indicators.</p> <p>In respect of the governance arrangements:</p> <ul style="list-style-type: none"> • The Care Act 2014 Section 43 requires each local authority to establish a Safeguarding Adults Board (“SAB”) for its area. The objective is to help and protect adults in its area in cases as described in Section 42. • The SAB must seek to achieve its objective by coordinating and ensuring the effectiveness of its member’s activities and may do anything which appears to it to be necessary, or desirable, for the purpose of achieving its objective. <p>The Children Act 2004 at Sections 13-16 sets out the statutory responsibilities of local authorities to establish Local Safeguarding Children Boards, the required membership and funding arrangements. The objective is to co-ordinate what is done by each person or body represented on the Board for the purposes of safeguarding and promoting the welfare of children in the area of the authority by which it is established; and to ensure the effectiveness of what is done by</p>

		<p>each such person or body for those purposes.</p> <p>The outcomes of the work stream are likely to inform the Joint Strategic Needs Assessment in due course.</p> <p style="text-align: right;"><i>KF 18.05.2018</i></p>
EQUALITY & DIVERSITY	No	N/A
IMPACT ON SPECIFIC WARDS	No	However, the prevalence and impact of the complex trio of substance misuse problems, mental health issues and domestic abuse are greater in our most disadvantaged communities.
PATIENTS & PUBLIC ENGAGEMENT	Yes	<p>There is extensive public, patient and service user engagement work undertaken on an on-going basis for both the drug and alcohol and mental health strategies for Telford & Wrekin</p> <p>Further specific engagement work will be carried out to support the work stream development.</p>
OTHER IMPACTS, RISKS & OPPORTUNITIES	Yes	This links to work across the Safeguarding Children and Adults Boards as well as the Safer Telford & Wrekin Partnership.

PART B) – ADDITIONAL INFORMATION

1. INFORMATION

- 1.1. The "toxic trio" describes the combination of risks caused by domestic abuse, substance misuse (alcohol and/or drugs) and poor mental health. These three factors frequently cause a perpetual cycle of behaviours which increases the risk of harm to children and young people and in families.
- 1.2. In the past six months the main focus of this work-stream has been domestic abuse, given that strategies and plans are already in place for the other two areas. The HWB received a further update on the implementation of the Drug & Alcohol Strategy in March 2018 and will receive an update the implementation of the Mental Health Strategy in June 2018 (See Agenda item 6).
- 1.3. **Definition of Domestic Abuse**

The cross-government definition of domestic violence and abuse, 2018 is:

“Any incident or pattern of incidents of controlling, coercive or threatening behaviour violence or abuse between those aged 16 or over who are, or have been, intimate partners or family members regardless of gender or sexuality. The abuse can encompass, but is not limited to psychological, physical, sexual, financial, emotional

Controlling behaviour is a range of acts designed to make a person subordinate and/or dependent by isolating them from sources of support, exploiting their resources and capacities for personal gain, depriving them of the means needed for independence, resistance and escape and regulating their everyday behaviour.

Coercive behaviour is an act or a pattern of acts of assault, threats, humiliation and intimidation or other abuse that is used to harm, punish, or frighten their victim.”¹

1.4. The Telford & Wrekin definition has also been widened to include 16-17 year olds and also to include the following:

- **Female Genital Mutilation (FGM)** which is the partial or total removal of external female genitalia for non-medical reasons. It's also known as female circumcision or cutting.
- **Honor Based Violence (HBV)** which is a crime or incident, which has or may have been committed to protect or defend the honor of the family and/or community.
- **Forced Marriage (FM)** which is where one or both people do not (or in cases of people with learning disabilities, cannot) consent to the marriage and pressure or abuse is used. It is recognised as a form of violence against women and men, domestic/child abuse and an abuse of human rights.

1.5. Domestic Abuse Work Stream overview

Since the last update to the HWB in December 2017, the joint sub-group of the Safeguarding Children and Adults Boards, and Safer Telford & Wrekin Partnership has started progress the strategy and work programme. The key elements of this work stream are:

- Understanding the level of domestic abuse in the Borough,
- Reviewing the current domestic abuse safeguarding pathways to ensure that they are fit for purpose, evidence based and meet needs;
- Reviewing the current targeted support services for domestic abuse and ensuring they are sustainable and meet local needs
- Raising awareness, training and education of professionals; and
- Evaluation and monitoring of progress.

1.6. Domestic Abuse Work Stream progress

Key progress in the past six months are as follows:

¹ HM Government, 2018

Understanding the level of domestic abuse in the Borough. New intelligence has been shared providing a detailed analysis in relation to victim and perpetrator profiles. The sub-group are using this intelligence to inform service improvement and training developments, and this will be continually reviewed to inform decisions moving forward.

Domestic Abuse Safeguarding Pathways. Following the completion of the pathway review the sub-group agreed that a single pathway document for adults and children was needed to support practitioners. This pathway has been compiled and is being presented to the sub-group for ratification at its next meeting in June. The document will then be part of the 'toolkit' for practitioners who are working with adults and families where domestic abuse is present.

Domestic Abuse Support available. The sub-group have undertaken a review into the support available for perpetrators of domestic abuse as this was identified as a gap in service provision. The group have reviewed several types of intervention programmes available, including those that are being piloted in other West Mercia areas. The group concluded that the model of provision to use was the same model being developed for Emotional Trauma that is being developed by mental health commissioners alongside voluntary and statutory partners. Please refer to the Mental Health Strategy update (Agenda Item 7) for further information on this model.

The Sub-group have also started discussions about the type of support currently available to victims, including the refuge provision, and at the next sub-group in July will be reviewing this in more detail.

Raising awareness of Domestic Abuse. Telford continues to be a White Ribbon Town which means that the Council and its partners support people who campaign to step up and positively make a stand towards ending domestic abuse. This year the Council will be re-validating its White Ribbon Town Status. The following campaigns have been planned to support the re-validation:

- *The World Cup campaign* – the aim of this campaign is to raise awareness of the prevalence of domestic abuse and what to do about it. It will involve the use of social media, blogs, posters and a toolkit for partners to use on their own social media.
- *The White Ribbon Week campaign* - the aim of this campaign is to raise awareness of male attitudes towards abuse and the modelling of zero-tolerance attitude. It will involve short video clips supporting the work and a White Ribbon video showing local male residents and figures voicing their negative attitudes towards domestic abuse.
- *The annual White Ribbon Event* – the aim of this event will be for campaign supporters to demonstrate their ongoing support to zero tolerance, and to invite new colleagues and friends to pledge their support. The event will also include an interactive power inequality activity and a training event.

1.7. Domestic Abuse Strategy development

The work to review and update the Domestic Abuse Strategy has started and through a multi-agency group the strategy is being revised to:

- Reflect the new legislation,

- Incorporate and utilise the current intelligence around domestic abuse and linked factors (including substance misuse and mental health),
- Outline the current support available to victims and their families in the Borough, and
- Outline the areas for further development, for example the voluntary perpetrator programme.

The Strategy will be finalised in July 2018 and the action plan agreed.

1.8. **Substance Misuse: Key linkages**

The Telford & Wrekin Drug & Alcohol Strategy will be refreshed during 2018/19, which provides an opportunity to more closely align objectives and actions within the domestic abuse strategy and action plan.

Work has been undertaken to establish and implement a dual diagnosis pathway, for people requiring treatment for substance misuse and mental health problems combined. This pathway is being incorporated into the pathways for domestic abuse. The aim is to create a more cohesive and holistic responsive care and support package for both individuals and the whole family.

1.9. **Domestic Abuse Work Stream Governance**

The Telford & Wrekin Safeguarding Children and Adults Boards and Safer Telford & Wrekin Partnership are leading this work through a Joint Domestic Abuse Thematic Sub-group. The sub-group is made up of strategic leads for domestic abuse, substance misuse, mental health and housing across the partnership and third sector and chaired by Helen Onions, Consultant in Public Health.

The ongoing monitoring of the progress will be through the already existing governance structures of the Safeguarding Children and Adults Boards and Safer Telford & Wrekin Partnership. However, the overall progress of this work stream will continue to be reported regularly to the Health and Wellbeing Board.

2. **IMPACT ASSESSMENT – ADDITIONAL INFORMATION**

Nothing further to add at this time.

3. **PREVIOUS MINUTES**

- Health & Wellbeing Board 6th December 2016
- Health & Wellbeing Board 8th March 2017
- Health & Wellbeing Board 14th June 2017
- Health & Wellbeing Board 6th December 2017
- Health & Wellbeing Board 8th March 2018

4. **BACKGROUND PAPERS**

- Health & Wellbeing Board 6th December 2016: Proposed Priority Work Streams report
- Health & Wellbeing Board 8th March 2017: Priority Work-stream Toxic Trio Scope report
- Health & Wellbeing Board 14th June 2017: Mental Health Update report
- Health & Wellbeing Board 6th December 2017: Priority Work-stream Toxic Trio update report
- Health & Wellbeing Board 8th March 2018: Substance Misuse Service update report.

Report prepared by:

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